NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

AUDIT COMMITTEE

26TH JUNE 2019

REPORT OF THE DIRECTOR OF FINANCE & CORPORATE SERVICES

SECTION B – MATTER FOR INFORMATION

WARDS AFFECTED

ALL

CLOSURE OF ACCOUNTS 2018/19

Purpose of the report

1. This report introduces the information in relation to the Council's Outturn position for Revenue and Capital and the Statement of Accounts for 2018/19.

Background

- 2. The Council's financial year ends on 31st March and following this date, the exercise starts to complete the annual accounts.
- 3. The Council prepares its revenue and capital position which provides financial information reflecting the structure and operations of the Council. A draft Statement of Accounts is also produced to comply with the current Accounting Code of Practice which is issued by the Chartered Institute of Public Finance and Accountancy.
- 4. The Accounts and Audit (Wales) (Amendment) Regulations 2018, updated the timescales for the Section 151 officer/the Director of Finance and Corporate Services to sign and date the accounts to certify that they present a true and fair view. The revised requirements are:

| Year | Draft Statement of Accounts | Final audited Statement of Accounts |
|---------|--------------------------------|--|
| 2018/19 | 15 th June 2019 | 15 th September 2019 |
| 2019/20 | 15 th June 2020 | 15 th September 2020 |
| 2020/21 | 31 st May 2021 | 31 st July 2021 |

5. This Council volunteered to be a pilot for early closure in 2016/17 and continued to be part of this scheme. Our objective remains to complete the draft by 31st May and the final audited Statement by 31st July.

Closure of Accounts 2018/19

- 6. The Revenue Outturn and Reserves Position Statement 2018/19 and the Capital Programme Outturn 2018/19 reflect the Council's management budget and are included as Addendum 1, for information only. This element of the report reflects the information approved by Cabinet on 29th May 2019.
- The draft Statement of Accounts 2018/19 is included as Addendum 2 and members should note that these accounts were forwarded to the Auditors on 22nd May 2019 to enable them to commence their audit work.

Next Steps

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8. The Statement of Accounts is now subject to audit by the Wales Audit Office culminating in the Statement being signed by the Chair of this Committee at the meeting on 29th July 2019.

Summary

9. The Outturn reports and the draft Statement of Accounts for 2018/19 are forwarded to members for information and for review by the Audit Committee.

List of Background Papers

10. Closing working papers 2018/19

Appendices

- Addendum 1 Revenue Outturn and Reserves Position Statement and Capital Programme Outturn
- Addendum 2 Draft Statement of Accounts 2018/19

Officer Contact

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NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

CABINET

29th May 2019

REPORT OF THE DIRECTOR OF FINANCE & CORPORATE SERVICES

Matter for Decision

Wards Affected – All Wards

REVENUE OUTTURN AND RESERVES POSITION STATEMENT 2018/19

1. Purpose of the Report

- 1.1. The purpose of this report is to inform members and seek their approval of the Council's General Fund Revenue Outturn and Reserves position for the 2018/19 financial year.
- 1.2. Members should note that the information set out in this report has been incorporated into the Council's Statement of Accounts for 2018/19 and will be forwarded to the external Auditor for review. It is expected that the Auditor's work will be completed by the end of July 2019. Any changes required that impact on reserves etc. will be reported separately to members in due course.

1.3. Executive Summary

The Council's Net Budget for 2018/19 was £282.855m. The Actual Net Expenditure, or Outturn position for the Council, shows a net under spend of £4k which is being transferred to the General Reserve.

The opening balance on the General Reserve was £19.980m. Following the net underspend and other reserve movements set out in this report, the closing balance at 31st March 2019 will increase by £988k to £20.968m. Delivering the Council's activities and net expenditure within Budget provides an excellent position to start the new financial year. The opening balance on Specific Reserves was £38.578m and following the reserve movements set out in this report, the balance at 31^{st} March 2019 will increase by £937k to £39.515m.

2. Service Outturn Position 2018/19

- 2.1. On the 21st February 2018, Council approved the Budget for 2018/19. The Net Budget Requirement was confirmed as £282.855m of which £236.344m was provided for Directorate Managed Services with the remaining £46.511m made available for other budgets including Precepts (the main one being the Fire Authority), Capital Financing, Council Tax Support and a Budget Contingency.
- 2.2. Every quarter Cabinet received a Budget Monitoring Report setting out the latest projected outturn position against the Budget. The most recent report, for the quarter ended 31 December 2018, was presented to and approved by Cabinet on 13th February 2019, which showed a projected overspend of £436k.
- 2.3. The initial outturn position, incorporating amendments to the budgeted reserve transfers, shows an over spend of £640k against Directorate Services, but taking account of other central budgets resulted in an overall Council underspend of £776k (see also Appendix 1), and summarised below.

| | Original Budget | Revised Budget | Outturn Position | Variance |
|--------------------------|--------------------|-------------------|---------------------|----------|
| | £'000 | £'000 | £'000 | £'000 |
| Education, Leisure & | 105,524 | 106,290 | 106,501 | 211 |
| Lifelong Learning | | | | |
| Social Services Health & | 78,632 | 78,713 | 79,301 | 588 |
| Housing | , | , | , | |
| Environment | 34,755 | 35,741 | 36,050 | 309 |
| Corporate Services | 17,433 | 17,471 | 17,003 | -468 |
| Net Directorate Services | 236,344 | 238,215 | 238,854 | 640 |
| Other | 46,511 | 44,640 | 43,225 | -1,416 |
| Net Position | 282,855 | 282,855 | 282,079 | -776 |

The amendments to the budgeted reserve movements are outlined in Appendix 3.

Explanations of the main budget variances contributing to this position are included in Appendix 2.

3. Specific Reserves 2018/19

- 3.1. As in previous years the outturn position has been prepared based on a range of contributions to/from reserves which have been made in accordance with the following principles.
 - The schedule of interim specific reserve balances projected as at 31st March 2019 was agreed by Council on 14th February 2019 as part of the 2018/19 Revised Budget deliberations.
 - Where Neath Port Talbot is the lead authority for managing Joint Services the appropriate movement in reserves have been actioned as such funds are managed by the wider partnership.
 - The final reserve balances will be further reviewed following audit and as part of the annual budget process during 2019/20.
- 3.2. Outlined below is a summary of the additional amounts transferred to/from (-) reserves to meet identified future cost pressures. Full details of these reserve movements are included at Appendix 4.

| Directorate | £'000 |
|--|-------|
| Education, Leisure and Lifelong Learning | 173 |
| Social Services Health and Housing | 200 |
| Environment | 251 |
| Corporate Services | 149 |
| Total | 772 |

3.3. The Total Specific Reserves position is summarised as follows:

| | £'000 |
|---|-----------|
| Opening Balance 1 st April 2018 | Cr 38,578 |
| Net reserve movements (Appendix 3) | Cr 165 |
| | Cr 38,743 |
| Additional Reserve Transfers (Appendix 4) | Cr 772 |
| Closing Balance as at 31 st March 2019 | Cr 39,515 |

Full details of Specific Reserve balances are given in Appendix 5.

- 3.4. The following provides an explanation as to some of the specific Reserves:
 - School Reserves (£1.291m) Delegated School Budget Reserves must be carried forward in accordance with current legislative requirements. Reserve balances have reduced by £1.757m during the year and several Schools are in a deficit position. The Authority will not allow a school to set a deficit budget without a fully costed recovery plan in place. The recovery plans are signed off by the Director of Education and Lifelong Learning, the Head Teacher and Chair of Governors and reviewed on an annual basis. Schools are required to provide the Authority with details on how they intend to utilise their reserves.
 - ERVR Reserve The costs of staff leaving during 2018/19 was £2.063m of which £807k is funded from the base budget and the balance of £1.256m being funded from the ERVR Reserve. The closing balance on the ERVR reserve is £4.818m.
 - Insurance Reserve The reserve has increased by £2.425m to £9.043m.
 - Treasury Management Reserve This reserve has increased by £1.071m to £6.826m to assist with funding City Deal project expenditure.

4. **General Reserve 2018/19**

4.1. The General Reserve position is as follows:-

| | £'000 |
|--|-----------|
| Opening Balance 1 st April 2018 | Cr 19,980 |
| Budgeted Movements | Cr 170 |
| 2018/19 Net underspend | Cr 4 |
| Net Additional transfers | Cr 814 |
| Closing Balance 31st March 2019 | Cr 20,968 |

The main reasons for the increase in the closing balance on the General Reserve were because the planned contribution to the doubtful debt provision (\pounds 200k) was not required, together with an increase in Council Tax income (\pounds 657k).

Full details of the movement in the General Reserve are shown in Appendix 6.

The above-mentioned General Reserve and Specific Reserves balances are provisional as they are subject to confirmation following external audit of the Statement of Accounts due to be finalised at the end of July 2019.

5. Integrated Impact Assessment

A first stage impact assessment has been undertaken to assist the Council in discharging its legislative duties (under the Equality Act 2010, the Welsh Language Standards (No 1) Regulations 2015, the Well-being of Future Generations (Wales) Act 2015 and the Environment (Wales) Act 2016).

The first stage assessment has indicated that a more in depth assessment is not required.

6. Valleys Communities Impacts

No implications.

7. Workforce Impacts

The report identifies that several staff have chosen to leave the authority under the ERVR scheme.

8. Legal Impacts

There are no specific legal implications arising from this report. There is a statutory accounting requirement for balances and reserves to be processed in line with Accounting Code of Practice. The Authority's Statement of Accounts are subject to external audit by the Wales Audit Office.

9. Risk Management Impact

The transfers to reserves are proposed to meet anticipated future cost pressures.

10. Consultation

There is no requirement for external consultation on this item

11. Recommendation

It is recommended that members:

- 11.1 Note the 2018/19 financial outturn position as set out in this report
- 11.2 Approve the additional reserve transfers of £772k as summarised in paragraph 3.2 and detailed in Appendix 4.

12. Reason for Proposed Decision

To finalise the Council's General Fund Revenue Outturn and Reserves position for the 2018/19 financial year.

13. Implementation of Decision

The decision is proposed for implementation after the three day call in period.

14. Appendices

Appendix 1 – Revenue Outturn Summary 2018/19 Appendix 2 – Variances Appendix 3 – Adjustment to budgeted reserves Appendix 4 - Additional Reserve Movements Appendix 5 – Specific Reserves Schedule Appendix 6 – General Reserve Statement

15. List of Background Papers

Outturn Working Papers 2018/19 Integrated Impact Assessment – stage 1

16. Officer Contact

For further information on this report item, please contact:

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REVENUE OUTTURN SUMMARY 2018/19

| | Original Budget | Revised Budget | Adj Actual Expend | Variance | Reserve Requests | Final Actual Expend |
|---|--------------------|-------------------|-------------------------|----------|---------------------|---------------------------|
| | 2018/19 | 2018/19 | 2018/19 | 2018/19 | 2018/19 | 2018/19 |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| ELLL - Schools | 81,708 | 81,708 | 81,708 | 0 | 0 | 81,708 |
| ELLL - Other | 23,816 | 24,582 | 24,793 | 211 | 173 | 24,965 |
| Social Services Health & Housing | 78,632 | 78,713 | 79,301 | 588 | 200 | 79,501 |
| Environment | 34,755 | 35,741 | 36,050 | 309 | 251 | 36,301 |
| Corporate Services | 17,433 | 17,471 | 17,003 | -468 | 149 | 17,151 |
| Directly Controlled Expenditure | 236,344 | 238,215 | 238,854 | 640 | 772 | 239,626 |
| Swansea Bay Port | 46 | 46 | 46 | 0 | 0 | 46 |
| Fire Authority | 7,288 | 7,288 | 7,288 | 0 | 0 | 7,288 |
| Margam Crematorium | 1 | 1 | 1 | 0 | 0 | 1 |
| Archives | 91 | 91 | 92 | 1 | 0 | 92 |
| Magistrates Court | 13 | 13 | 11 | -2 | 0 | 11 |
| Capital Financing | 18,573 | 18,573 | 18,451 | -122 | 0 | 18,451 |
| Housing Benefits | 0 | 0 | -286 | -286 | 0 | -286 |
| Council Tax Support | 17,841 | 17,841 | 17,241 | -600 | 0 | 17,241 |
| Management of Change | 500 | 500 | 500 | 0 | 0 | 500 |
| Contingency | 989 | 115 | -105 | -220 | 0 | -105 |
| Pay & Pensions Provision | 1,190 | 193 | 0 | -193 | 0 | 0 |
| Contribution from Fire Authority Reserve | -21 | -21 | -21 | 0 | 0 | -21 |
| Net Underspend to General Reserve | 0 | 0 | 0 | 0 | 4 | 4 |
| Net Budget Requirement | 282,855 | 282,855 | 282,071 | -784 | 776 | 282,847 |
| RSG | -166,733 | -166,733 | -166,733 | 0 | 0 | -166,733 |
| NNDR | -45,608 | -45,608 | -45,608 | 0 | 0 | -45,608 |
| Discretionary Rate Relief | 216 | 216 | 225 | 8 | 0 | 225 |
| Council Tax | -70,731 | -70,731 | -70,731 | 0 | 0 | -70,731 |
| Total Funding | -282,855 | -282,855 | -282,847 | 8 | 0 | -282,847 |
| Net Underspend | 0 | 0 | -776 | -776 | 776 | 0 |

NB all figures are rounded to nearest £1,000.

| Service Area | Value | Reason/Action |
|---|------------|---|
| School specific contingencies | Un 54,233 | £20k was set aside to fund the cost of a tribunal re Alderman Davies School which was not utilised in 18/19. A further £30k was set aside to fund capital cost but which was not required due to receipt of £1.9m additional WG capital grant funding announced end of March 2019. |
| Home To School Transport (HTS) | Ov 322,889 | The overspend is due to an increase in demand for HTS transport, and the opening of two new Special Education units which has led to a number of new routes |
| Parent/Pupil and Governor Support Unit | Un 144,204 | The under spend is due to staff savings from vacant posts, and receipt of school uniform grant and feminine hygiene grant £106k (with the grant to be carried forward to next year). |
| School meals | Un 133,907 | The under spend is due to additional WG grant funding of £252k for additional free school meals following the rollout of Universal Credit. The grant has been used to offset a previously reported pressure of circa £100k. |
| Cleaning | Ov 68,818 | The over spend is due to higher levels of sickness and associated costs of staff cover. |
| Music | Un 75,262 | The under spend is due to receipt of a grant of £69,477 via the WLGA. |
| Out of County Placements | Ov 187,110 | The over spend is due to additional new placements. |
| Management and Admin | Ov 66,399 | The over spend includes provision of £40k to ERW for 18/19, and the part year cost of a Data Protection (GDPR post - £23k). |
| | | |
| Children - Social Work | Un 55,058 | |
| Children - Residential Care | Ov 519,310 | The budget was based on 7 children, throughout 18/19 the average number children in residential care was 10 |

| Service Area | Value | Reason/Action |
|------------------------------------|------------|---|
| Hillside - Secure Accommodation | Ov 177,577 | Shortfall of income due to a managed reduction in occupancy levels to maintain safe levels of care, thus resulting in a total reduction in the reserve by £595k. |
| Internal Fostering Service | Ov 152,832 | An overspend is due to payments for 2 Looked after Children in high cost supported living placement (£221k), an increase in the cost of transport (£65k), which were partly offset by savings on staff costs (£86k), and from a reduction in the number of foster placements. |
| Adoption Service | Un 611,112 | The joint service underspent and NPT's share of placements also reduced from 33% to 20%. Therefore the contribution that the Council was required to make to the joint service was £571k less than budget, plus a £40k underspend on Adoption allowances. |
| External Foster Placements | Un 241,097 | The budget was based on 57 children, throughout 18/19 the average number of children in external foster placements was 51. |
| Youth Offending Service | Un 124,854 | The under spend is due to savings on staff costs, and cost of remand placements (£37k). |
| Central Services | Un 91,875 | The underspend is due to savings on staff costs |
| Child & Family Management | Ov 78,257 | The over spend is due to additional cost of legal fees. |
| Community Care Social Work | Un 232,496 | The under spend is due to savings on staff costs and additional grant |
| Business Support Services | Un 151,415 | The under spend is due to savings on staff costs |
| Elderly - Residential Care | Un 226,665 | The under spend is due to additional income from the receipt of service user contributions following the sale of properties. |

| Service Area | Value | Reason/Action |
|--|--------------|--|
| Elderly - Domiciliary Care | Ov 1,487,895 | The over spend has arisen because the budget included savings targets relating to Direct Payments (SSHH801 £950k) and Asset Based Approach (SSHH802 £685k) which have not been achieved. This budget has been corrected for 2019/20. |
| Community Resource Team | Un 156,321 | The under spend is due to savings on staff costs and additional Integrated Care Fund (ICF) grant. |
| Aids & Equipment | Ov 65,779 | The over spend is the NPT share of the projected overspend of the joint service. |
| Learning Disabilities - External Placements | Un 87,646 | This budget has benefited from additional Integrated Care Fund (ICF) grant |
| Day Opportunities - Employment & Training | Un 51,063 | The under spend is due to savings on staff costs and transport costs (£26k). |
| Day Opportunities - Care & Support | Un 61,529 | The under spend is due to savings on staff costs. |
| Mental Health - External Provision | Ov 109,591 | This budget contains an FFP savings target of £100k, which has not been achieved, due to additional placements being made throughout the year. |
| Housing Advice/Supported Tenancies | Un 85,887 | The under spend is due to savings on staff costs (£141k) and additional WG grant received (£25k), which have been partially offset by an increase in the cost of B&B placements (£104k). |
| Renovation Grants/Renewal Area | Ov 173,733 | The budget includes an income target (£200k) which has not been achieved, but is partly offset by staff savings. |
| Highways Maintenance - Reactive | Un 57,097 | This is the net under spend on Winter Maintenance Budget after funding Banksy (£7K) and the London Road sinkhole (£8K). |
| Transport Vehicle Maintenance | Un 61,280 | This is offset by a £40K overspend in Transport Management |

| Service Area | Value | Reason/Action |
|--------------------------------------|------------|--|
| Parking Services | Ov 50,886 | The over spend is due to a delay in implementing the increase in charges at the start of the year, and additional cost of replacement pay machines at Aberafan seafront. |
| Neighbourhood Management | Ov 71,087 | In 2018/19 the budget for neighbourhood services was split based on estimated costs. The over spend in Neighbourhood is largely offset by an under spend in Parks. The budget allocation will be corrected in 2019/20. |
| Waste Management | Ov 54,171 | This over spend is mainly due to additional survey costs. |
| Refuse Collection | Ov 203,901 | This over spend is due to additional cost of agency cover, overtime payments and vehicle running costs. |
| Waste Disposal | Un 138,307 | The under spend is due to a £250k rebate from NPT Recycling Limited, which has offset the previously reported overspend. |
| Household Waste Recycling Centres | Ov 79,863 | The over spend is due to increased tonnages delivered to the recycling centres, together with a delay and additional expenditure relating to the closure of Pwllfawatkin HWRC. |
| Parks | Un 68,016 | In 2018/19 the budget for Neighbourhood Services was split based on estimated costs. The over spend in Neighbourhood is largely offset by an under spend in Parks. The budget allocation will be corrected in 2019/20. |
| Non Operational Land | Un 134,441 | The underspend has arisen because the provision to fund the day to day running costs of the ex-Crown Building, was not utilised, following a delay in the purchase of the site. |
| Gnoll Park | Ov 53,932 | The over spend is mainly due to a shortfall in car parking income. |
| Housing Benefits Admin | Un 104,054 | The under spend is due to salary savings and additional income received |

| Service Area | Value | Reason/Action |
|---|------------|--|
| ICT | Ov 81,457 | The over spend is due to increased cost of hardware and ICT infrastructure. |
| Legal Services | Un 116,604 | The under spend is due to salary savings and additional income received |
| Legal Services - Childcare | Un 101,756 | The under spend is due to salary savings from redundancy and maternity cover |
| One Stop Shop | Un 83,653 | The under spend is due to salary savings from vacant posts. |
| Capital Financing | Un 121,531 | The capital financing/treasury management budget of £18.573m was underspent by £122k mainly as a result of additional interest proceeds in year. |
| Housing Benefit | Un 286,201 | This represents the net surplus on the Housing Benefits subsidy account. |
| Council Tax Support | Un 600,186 | 17,067 beneficiaries' receiver support as at 31 March 2019. The in- year cost of providing the national scheme was lower than budgeted. |
| Contingency and Pay and Pension Provision | Un 413,434 | These were underspent at year end. |

Adjustment to Budgeted Reserves Movements

| Service Area | Requested Reserve Movement | Reason |
|--|----------------------------------|--|
| School specific contingencies | In 53,825 | Transfer unused provision 18/19 back to the general reserve. |
| Schools Mutual Funds | Out 6,994 | Transfer from ERVR Primary Reserve to fund costs incurred in 18/19. |
| Home to School Transport | In 36,070 | The proposed transfer from the Home to School Transport Reserve is not required in full, and can therefore be transferred back to the reserve, to fund an additional school day (191 days) during the 2019/20 financial year - due to the timing of the Easter holidays. |
| Child & Family Management | In 10,322 | Transfer underspend from Western Bay Safeguarding Board to the Safeguarding Board Reserve |
| Community Resource Team | In 29,496 | Transfer underspend from Intermediate Care S33 services to the Intermediate Care Pooled Fund Reserve |
| Highways Maintenance- Reactive - Pantteg Landslip | Out 89,722 | During the year the expenditure against the landslip has been funded out of the corporate contingency budget. A transfer from the General Reserve is required to fund the expenditure incurred in quarter 4. |
| Transport Management | In 277,804 | During the year the fleet section has received more income from the sale of vehicles and incurred less expenditure, and therefore the planned transfer from the Vehicle Renewal Reserve is no longer required in full. |
| Economic Development Fund | Out 39,152 | A transfer from the reserve is required as actual expenditure exceeded the provision included in the revised budget. |

Adjustment to Budgeted Reserves Movements

| Service Area | Requested Reserve Movement | Reason |
|--|----------------------------------|--|
| Workways- Authority financed matched funding | In 8,267 | Transfer the underspend against the £118k match funding budget to the Environment Equalisation reserve |
| Workways- Regional Scheme | In 66,060 | Transfer WEFO grant receipts to the Regional Workways Reserve to fund future expenditure on the project |
| Workways- NPT Scheme | In 124,781 | Transfer WEFO grant receipts to the NPT Workways Reserve to fund future expenditure on the project |
| Substance Misuse | In 13,959 | Transfer the underspend on joint service to the Substance Misuse Joint Committee Reserve |
| Community Council Grants | Out 8,000 | Additional transfer from the General Reserve to fund grants approved during 18/19 |
| Member Community fund | Out 82,004 | Additional transfer from the Members Community Fund Reserve to fund costs incurred during quarter 4. |
| Management of change | Out 1,183,042 | Additional transfer from ERVR reserve to fund the net cost of staff leaving on ERVR, resulting in a closing ERVR reserve balance of £4.818m. |

Additional Reserve Movement Requests

| Service Area | Requested Reserve Movement | Reason |
|-----------------------------------|----------------------------------|---|
| Schools Specific Contingencies | In 20,000 | Transfer to ELLL Equalisation Reserve to fund anticipated costs of tribunal at Alderman Davies School |
| Parent/Pupil and governor support | In 105,836 | Transfer WG grant received, re feminine hygiene in 18/19, to the Education Equalisation reserve to fund expenditure in 19/20 in line with grant conditions. |
| Music | In 69,477 | Transfer WG grant received to the Education Equalisation Reserve to fund local music services. |
| Education Improvement Service | In 4,925 | Transfer saving in staff costs to Education Equalisation Reserve to be used in 19/20. |
| Cefn Coed Colliery Museum | Out 5,000 | Utilise provision within the Education Equalisation Reserve to offset FFP savings target |
| Management & Administration | Out 22,617 | Utilise provision within the Education Equalisation Reserve to fund GDPR officer costs |
| Elderly - Residential Care | In 200,000 | Transfer £200k to the Social Services Equalisation Reserve to fund 1 additional day placement costs, due to the leap year in 2020. |
| Energy Management | In 3,515 | Transfer the feeding tariff income received from solar panel schemes during 2018/19 to the Renewable Energy Reserve, to fund future spend to save schemes. |
| Non Operational Land | In 243,000 | Transfer the funds (£118k) set aside for the part years running costs of the ex-Crown building which were not utilised during 18/19, plus a further £125k to the Environment Equalisation Reserve, to fund day to day costs while the building is being prepared for use by tenants during 19/20. |

Additional Reserve Movement Requests

| Service Area | Requested Reserve Movement | Reason |
|-----------------------------------|----------------------------------|---|
| Local Development Plan | In 4,000 | Transfer the underspend to the LDP Reserve to help fund future LDP costs. |
| Accountancy Financial Services | In 10,000 | Transfer to Corporate Equalisation Reserve to fund Tax Review in 19/20 |
| Legal Services | In 42,000 | Transfer to Corporate Equalisation Reserve to fund Maternity cover in 19/20 |
| Elections Admin | In 22,798 | Additional contribution to Election Reserve |
| Corporate Strategy | In 54,000 | Transfer to Building Capacity & Capability Reserve to fund the Poverty Review - Policy and Practice to Develop Low Income Families, and to fund Modern Apprentice to enable reconfiguration of Customer Services |
| HR Training | In 10,000 | Transfer to Corporate Equalisation Reserve to fund Corporate Training and HR initiatives |
| Third Sector Grants | In 7,622 | Transfer to Voluntary Organisations Reserve to fund additional contribution to 3rd Sector Grants Reserve |
| Mechanics Institute | In 2,276 | Transfer to Voluntary Organisations Reserve to fund additional contribution to 3rd Sector Grants Reserve |
| Grand Total | In 771,832 | |

| Description | Reserve at 1st April 2018 | Updated Budgeted movements | Interim Balance at 31st March 2019 | Additional Requests | Final Balance at 31st March 2019 |
|---|---------------------------------|----------------------------------|---|------------------------|---|
| EDUCATION, LEISURE & LIFELONG | | | | | |
| LEARNING Delegated Schools Cash Reserves | | | | | |
| ERVR Primary | Cr18,739 | 5,733 | Cr13,006 | 0 | Cr13,006 |
| Primary Schools Reserves A/c | Cr2,226,267 | 733,022 | Cr1,493,245 | 0 | Cr1,493,245 |
| Secondary Schools Reserves A/c | Cr480,735 | 857,352 | 376,617 | 0 | 376,617 |
| Special Schools Reserves A/c | Cr161,219 | 161,376 | 157 | 0 | 157 |
| Repair & Maintenance reserve | Cr161,160 | 0 | Cr161,160 | 0 | Cr161,160 |
| | Cr3,048,120 | 1,757,483 | Cr1,290,637 | 0 | Cr1,290,637 |
| Education, Leisure and Lifelong Learning | | | | | |
| Equalisation Account-Education | Cr95,500 | Cr601,999 | Cr697,499 | Cr172,621 | Cr870,120 |
| Home to School Transport | Cr60,164 | 24,094 | Cr36,070 | 0 | Cr36,070 |
| | Cr155,664 | Cr577,905 | Cr733,569 | Cr172,621 | Cr906,190 |
| Total Education Leisure & Lifelong Learning | Cr3,203,784 | 1,179,578 | Cr2,024,206 | Cr172,621 | Cr2,196,827 |

| Description | Reserve at 1st April 2018 | Updated Budgeted movements | Interim Balance at 31st March 2019 | Additional Requests | Final Balance at 31st March 2019 |
|---|---------------------------------|----------------------------------|---|------------------------|---|
| SOCIAL SERVICES, HEALTH & HOUSING | | | | | |
| Homecare ECM Equipment reserve | Cr52,835 | Cr10,000 | Cr62,835 | 0 | Cr62,835 |
| Community Care Transformation Reserve | Cr107,771 | 0 | Cr107,771 | 0 | Cr107,771 |
| Social Services Equalisation | Cr539,904 | 0 | Cr539,904 | Cr200,000 | Cr739,904 |
| Hillside General Reserve | Cr1,686,643 | 594,970 | Cr1,091,673 | 0 | Cr1,091,673 |
| Youth Offending Team Reserve | Cr153,397 | 0 | Cr153,397 | 0 | Cr153,397 |
| Adoption Service Equalisation | Cr100,000 | 0 | Cr100,000 | 0 | Cr100,000 |
| Total Social Services, Health and Housing | Cr2,640,550 | 584,970 | Cr2,055,580 | Cr200,000 | Cr2,255,580 |

| Description | Reserve at 1st April 2018 | Updated Budgeted movements | Interim Balance at 31st March 2019 | Additional Requests | Final Balance at 31st March 2019 |
|--|---------------------------------|----------------------------------|---|------------------------|---|
| ENVIRONMENT | | | | | |
| Concessionary Fare - Bus Pass Replacement Reserve | Cr151,541 | 0 | Cr151,541 | 0 | Cr151,541 |
| Asset Recovery Incentive Scheme | Cr125,894 | 0 | Cr125,894 | 0 | Cr125,894 |
| Local Development Plan | Cr141,918 | Cr11,154 | Cr153,072 | Cr4,000 | Cr157,072 |
| Economic Development | Cr40,000 | 39,152 | Cr848 | 0 | Cr848 |
| Winter Maintenance Reserve | Cr764,162 | 0 | Cr764,162 | 0 | Cr764,162 |
| Baglan Bay Innovation centre - dilapidation reserve | Cr77,517 | 0 | Cr77,517 | 0 | Cr77,517 |
| BSSG grant reserve | Cr128,349 | 128,349 | 0 | 0 | 0 |
| Renewable Energy Reserve | Cr3,645 | 0 | Cr3,645 | Cr3,515 | Cr7,160 |
| Environmental Health - Housing Equalisation | Cr20,000 | 0 | Cr20,000 | 0 | Cr20,000 |
| Environment Equalisation Reserve | Cr352,979 | Cr8,267 | Cr361,246 | Cr243,000 | Cr604,246 |
| Workways - NPT | 0 | Cr124,781 | Cr124,781 | 0 | Cr124,781 |
| | Cr1,806,005 | 23,299 | Cr1,782,706 | Cr250,515 | Cr2,033,221 |
| Operating Accounts | | | | | |
| Operating Account -Equalisation | Cr36,043 | 0 | Cr36,043 | 0 | Cr36,043 |
| Vehicle Tracking | Cr92,186 | 0 | Cr92,186 | 0 | Cr92,186 |
| Operating Accounts -Vehicle Renewals | Cr1,465,031 | Cr262,722 | Cr1,727,753 | 0 | Cr1,727,753 |
| | Cr1,593,260 | Cr262,722 | Cr1,855,982 | 0 | Cr1,855,982 |
| Total Environment | Cr3,399,265 | Cr239,423 | Cr3,638,688 | Cr250,515 | Cr3,889,203 |

| Description | Reserve at 1st April 2018 | Updated Budgeted movements | Interim Balance at 31st March 2019 | Additional Requests | Final Balance at 31st March 2019 |
|--------------------------------------|---------------------------------|----------------------------------|---|------------------------|---|
| CORPORATE SERVICES | | | | | |
| Elections Equalisation Fund | Cr202,341 | Cr15,000 | Cr217,341 | Cr22,798 | Cr240,139 |
| Health & Safety/Occupational Health | Cr94,001 | 53,500 | Cr40,501 | 0 | Cr40,501 |
| Development Fund for Modernisation | Cr110,032 | Cr5,000 | Cr115,032 | 0 | Cr115,032 |
| IT Renewals Fund | Cr1,494,794 | 196,400 | Cr1,298,394 | 0 | Cr1,298,394 |
| Corporate Equalisation Reserve | Cr661,836 | 192,000 | Cr469,836 | Cr62,000 | Cr531,836 |
| Building Capacity & Capability | Cr80,122 | Cr50,000 | Cr130,122 | Cr54,000 | Cr184,122 |
| Voluntary Organisation Reserve | Cr23,335 | 16,166 | Cr7,169 | Cr9,898 | Cr17,067 |
| Total Finance and Corporate Services | Cr2,666,461 | 388,066 | Cr2,278,395 | Cr148,696 | Cr2,427,091 |

| Description | Reserve at 1st April 2018 | Updated Budgeted movements | Interim Balance at 31st March 2019 | Additional Requests | Final Balance at 31st March 2019 |
|--|---------------------------------|----------------------------------|---|------------------------|---|
| CORPORATE | | | | | |
| Insurance - Claims Reserve | Cr6,618,456 | Cr2,424,729 | Cr9,043,185 | 0 | Cr9,043,185 |
| Swansea Bay City Deal | 0 | Cr75,000 | Cr75,000 | 0 | Cr75,000 |
| Income Generation Project Reserve | Cr750,000 | 34,105 | Cr715,895 | 0 | Cr715,895 |
| Members Community Fund Reserve | Cr672,000 | 125,288 | Cr546,712 | 0 | Cr546,712 |
| Community Resilience Fund | Cr2,000,000 | 0 | Cr2,000,000 | 0 | Cr2,000,000 |
| Housing Warranties Reserve | Cr220,000 | 0 | Cr220,000 | 0 | Cr220,000 |
| Fire Reserve | Cr30,548 | 21,000 | Cr9,548 | 0 | Cr9,548 |
| Pantteg Reserve | Cr500,000 | 0 | Cr500,000 | 0 | Cr500,000 |
| Waste Reserve | Cr393,152 | 0 | Cr393,152 | 0 | Cr393,152 |
| LAWDC Contingency Reserve | Cr971,015 | Cr34,199 | Cr1,005,214 | 0 | Cr1,005,214 |
| Treasury Management Equalisation Reserve | Cr5,755,432 | Cr1,070,722 | Cr6,826,155 | 0 | Cr6,826,155 |
| ERVR Transitional Reserve | Cr6,074,176 | 1,255,869 | Cr4,818,306 | 0 | Cr4,818,306 |
| Accommodation Strategy | Cr2,483,580 | 210,000 | Cr2,273,580 | 0 | Cr2,273,580 |
| CORPORATE OTHER | Cr26,468,359 | Cr1,958,388 | Cr28,426,748 | 0 | Cr28,426,748 |
| JOINT COMMITTEE/ OTHER | | | | | |
| SWTRA Reserve | Cr59,728 | 0 | Cr59,728 | 0 | Cr59,728 |
| Substance Misuse Joint Committee | Cr26,816 | Cr13,959 | Cr40,775 | 0 | Cr40,775 |
| Safeguarding Board Reserve | Cr98,824 | Cr10,322 | Cr109,146 | 0 | Cr109,146 |
| Intermediate Care Pooled Fund | Cr13,933 | Cr29,496 | Cr43,429 | 0 | Cr43,429 |
| Workways - Regional Reserve | 0 | Cr66,060 | Cr66,060 | 0 | Cr66,060 |
| JOINT COMMITTEE/ OTHER | Cr199,301 | Cr119,837 | Cr319,138 | 0 | Cr319,138 |
| TOTAL ALL REVENUE RESERVES | Cr38,577,721 | Cr165,035 | Cr38,742,755 | Cr771,832 | Cr39,514,587 |

General Reserve

| | Original Estimate 2018/19 | Revised Estimate 2018/19 | Actual 2018/19 | Variance to Revised 2018/19 |
|--|---------------------------------|--------------------------------|-------------------|--------------------------------------|
| | £'000 | £'000 | £'000 | £'000 |
| Opening balance 1st April | Cr 20,613 | Cr 19,980 | Cr 19,980 | 0 |
| Council Tax increased income | Cr 1,000 | Cr 1,000 | Cr 1,657 | Cr 657 |
| Capital - Phase II Accommodation financing costs | 340 | 340 | 340 | 0 |
| Doubtful Debt Provision | 200 | 200 | 0 | Cr 200 |
| Contributions to the Economic Development Fund | 200 | 160 | 160 | 0 |
| Community Councils Grant Scheme | 25 | 25 | 33 | 8 |
| Pantteg landslip | 40 | 0 | 90 | 90 |
| NPT Works contract termination | 135 | 105 | 50 | Cr 55 |
| Contribution from revenue | 0 | 0 | Cr 4 | Cr 4 |
| Estimated Closing balance 31st March | Cr 20,673 | Cr 20,150 | Cr 20,968 | Cr 818 |

NEATH PORT TALBOT COUNTY BOROUGH COUNCIL

CABINET

29th MAY 2019

REPORT OF HEAD OF FINANCE

SECTION A – MATTER FOR DECISION

WARDS AFFECTED – ALL

CAPITAL PROGRAMME OUTTURN 2018/19

1. Purpose of Report

1.1 This report sets out the financial outturn position for the Capital Programme for 2018/19.

2. Budget Outturn

- 2.1 For 2018/19 the approved revised Capital Programme totalled £46.659m, actual expenditure for the year was £43.395m which represents in financial terms 93% delivery of the Programme.
- 2.2 This £43m expenditure represents significant investment within the County Borough which has led to community and service improvements. The Council places great emphasis on the importance of capital investment as a means of regenerating our Communities and providing modern, safe buildings and infrastructure. Capital investment does not only lead to improved facilities and services but creates jobs and economic benefits for the citizens of Neath Port Talbot.

The following points note some of the significant achievements during the year:

• Completion of the construction of a new 3-16 School in Margam (Ysgol Cwm Brombil) to replace the Lower and

Upper sites of Dyffryn Comprehensive as well as Groes Primary School with a budget of £31m.

- Completion of the construction and re-modelling works at the Welsh Medium 3-18 North Campus site in Ystalyfera (Ysgol Gymraeg Ystalyfera). Also, completion of the new Welsh Medium 11-16 South Campus (Ysgol Gymraeg Bro Dur) on the site of the former Sandfields Comprehensive School.
- Completion of the construction of an £8m new primary school in Briton Ferry, 'Ysgol Carreg Hir', on the site of the former Cwrt Sart Comprehensive School. The project saw three primary schools (Brynhyfryd, Llansawel and Ynysmaerdy) with significant surplus capacity and backlog maintenance issues close and be replaced by a new 21st Century school.
- As part of the Council's regeneration programme, the purchase of the Former Crown Foods Site was completed at c£1.5m, along with the on-going refurbishment works at the former Port Talbot Magistrates Court at c£1.2m.
- Further investment of over £3m into Disabled Facility Grants to assist people to live at home and investment of £3.6m in Schools Capital Maintenance and Highways and Engineering Maintenance improvements.
- 2.3 A summary of the outturn position can be found in Appendix1 of this report with the main variations between budget and actual being:
 - <u>21st Century Schools projects</u> The total underspend of £1.4m is due to the variances in the profile of the delivery of these projects. The majority relates to work on the Cwm Brombil site post opening. This work is on-going and expenditure will be incurred in 2019/20
 - <u>Vehicle Replacement Programme</u> A combination of vehicles costing less than anticipated and also certain vehicles not requiring replacement resulted in a £574k underspend in this area. The earmarked funding will remain in the vehicles renewals reserve until required.

• <u>Regeneration – other</u>

The majority of this underspend is due to a delay in the refurbishment work on the Turbine House in Margam Park, this work will be carried out in 2019/20, so the budget will be carried forward.

 <u>Contingency</u> This £277k underspend is due to the contingency budget not being required.

3. 2019/20 Capital Programme

3.1 Work is ongoing to deliver the 2019/20 Capital Programme totalling £44.816m which was approved by Members as part of the Council's budget setting process in February 2019. This Programme will be continually updated and revised as changes to profiles and funding are identified. Updated information will be reported to Members as part of the 2019/20 budget monitoring cycle.

6. Integrated Impact Assessment

A first stage impact assessment has been undertaken to assist the Council in discharging its legislative duties (under the Equality Act 2010, the Welsh Language Standards (No 1) Regulations 2015, the Well-being of Future Generations (Wales) Act 2015 and the Environment (Wales) Act 2016).

The first stage assessment has indicated that a more in depth assessment is not required.

5. Valleys Communities Impacts

The capital programme supports investment in assets across the whole County Borough.

6. Workforce Impacts

No impact

7. Legal Impacts

There are no specific legal impacts arising from this report

8. Risk Management Impact

The capital programme is actively managed by managers and the Capital Programme Steering Group to comply with all relevant planning conditions, legislation, regulations and health and safety.

9. Consultation

There is no requirement for external consultation on this item

10. Recommendation

It is recommended that the 2018/19 Capital Programme outturn position be approved.

11. Reason for Proposed Decision

To agree the capital outturn position for 2018/19.

12. Implementation of Decision

The decision is proposed for implementation after the three day call in period.

13. Appendices

Appendix 1 – Details of 2018/19 Capital Expenditure.

14. List of Background Papers

Capital Programme working files Integrated Impact Assessment

15. Officer Contact

For further information on this report item, please contact:

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ADDENDUM 1

Appendix 1

Details of 2018/19 Capital Expenditure

| | Revised Budget | Actual | Variance |
|--|-------------------|--------|----------|
| | £'000 | £'000 | £'000 |
| Ysgol Gymraeg Ystalyfera Bro Dur (Welsh Medium | | | |
| North Campus) | 930 | 859 | 71 |
| Ysgol Carreg Hir (formerly included as Ysgol Newydd Briton Ferry) | 3,396 | 3,543 | -147 |
| Ysgol Gymraeg Ystalyfera Bro Dur (Welsh Medium South Campus) | 4,902 | 4,917 | -15 |
| Ysgol Cwm Brombil (formerly included as Ysgol Newydd Margam) | 12,598 | 11,075 | 1,523 |
| Schools Capital Maintenance | 1,306 | 1,380 | -74 |
| Leisure Investment | 150 | 144 | 6 |
| Highways and Engineering Maintenance | 2,373 | 2,354 | 19 |
| Highways Infrastructure Investment | 807 | 815 | -8 |
| Water St Neath Highway Improvements | 683 | 685 | -2 |
| Road Safety Grant | 468 | 468 | 0 |
| Safe Routes in Communities | 185 | 184 | 1 |
| Active Travel Fund | 540 | 540 | 0 |
| Collaborative Change Waste | 885 | 844 | 41 |
| Health and Safety | 850 | 807 | 43 |
| Street Lighting | 422 | 363 | 59 |
| Vehicle Replacement Programme | 1,529 | 955 | 574 |
| Cwmafan Landslip | 775 | 789 | -14 |
| Port Talbot Magistrates Court | 1,265 | 1,227 | 38 |
| Former Crown Foods Building & Site | 1,600 | 1,600 | 0 |
| Regeneration - other | 1,645 | 1,486 | 159 |
| Disabled Facilities Grants | 3,000 | 3,000 | 0 |
| ICF Rapid Adaptation Grant | 350 | 350 | 0 |
| Contingency | 277 | | -277 |
| Remaining Capital Programme | 5,723 | 5,010 | 713 |
| Total | 46,659 | 43,395 | 3,264 |